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# Congressional Record

PROCEEDINGS AND DEBATES OF THE 106<sup>th</sup> CONGRESS, SECOND SESSION

## SENATE—Thursday, February 24, 2000

The Senate met at 11:30 a.m. and was called to order by the President pro tempore [Mr. THURMOND].

The PRESIDENT pro tempore. Today's prayer will be offered by our guest Chaplain, the Rev. Allen Fisher, Presbyterian Church, Fredericksburg, VA. We are pleased to have you with us.

### PRAYER

The guest Chaplain, Rev. Allen Fisher, offered the following prayer:

We rejoice to thank and praise You this day, O God our Maker, Creator of the ends of the universe. You are the source of every good and perfect gift, the Fount of every blessing, the Heart of every noble thought, every kind deed, or merciful act.

We thank You today for all those whom we rarely notice, people who share Your care, who reflect Your faithfulness. We thank You for the people who bus our tables, who haul our trash, who clean our offices, who drive our children, who deliver our mail, with little thought for the great issues of our age but with deep gratitude for the abiding gifts You give. For food and drink, heartbeat and breath, laughter and tears, for covenants kept and promises lived in humility and service to others, we praise You, O God of steadfast love.

Remind us, faithful God, that we who lead may also serve after the example of one who came not to be served but to serve. Use the service of our lives and the work of this body for the building up of the common good in this most blessed Nation. Speed us toward the day when "all Your works shall give thanks to You, O Lord, and all Your faithful shall bless You." In the gracious name of the one, holy, righteous, and eternal God, our Creator, Redeemer, and Sustainer, we pray. Amen.

### PLEDGE OF ALLEGIANCE

The Honorable MIKE CRAPO, a Senator from the State of Idaho, led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Repub-

lic for which it stands, one nation under God, indivisible, with liberty and justice for all.

The PRESIDING OFFICER (Mr. GRAMS). The Senator from Kansas is recognized.

Mr. BROWNBACK. I thank the Chair.

### SCHEDULE

Mr. BROWNBACK. Mr. President, today the Senate will immediately proceed to a rollcall vote on final passage of H.R. 1883, the Iran Nonproliferation Act of 1999. Following the vote, the Senate will resume consideration of S. 1134, the education savings account legislation. It is hoped that an agreement regarding relevant amendments will be made in order to have a substantive debate on that tax legislation.

In addition, the Senate may consider other legislative or executive items available for action; therefore, Senators can expect further votes this afternoon. As previously announced, there will be no votes on Friday. I thank my colleagues for their attention.

The PRESIDING OFFICER. The Senator from Nevada.

Mr. REID. Mr. President, before the roll is called, I would like to make a comment.

Representative James Garfield, who later became President of the United States, in trying to get a bill through Congress, said in a letter to an adviser:

When the shadow of the Presidential and Congressional election is lifted, we shall, I hope, be in a better temper to legislate.

I hope that we would all keep that in mind. We have congressional elections and we have a Presidential election upcoming. I hope we can work our way through to get to some of the issues we need to be talking about. I hope that the majority would allow us, if we are going to talk about education, to go to an education bill and offer amendments and work our way through the process. The fact that we are in the midst of Presidential primaries and congressional elections coming should not prevent us from going to the things we need to be doing. Education is certainly one of them. I hope we could do

that in a full and fair debate on education.

### RESERVATION OF LEADER TIME

The PRESIDING OFFICER. Under the previous order, leadership time is reserved.

### IRAN NONPROLIFERATION ACT OF 1999—Resumed

Mr. BROWNBACK. Mr. President, I ask for the yeas and nays on the passage of H.R. 1883.

The PRESIDING OFFICER. The yeas and nays have been requested. Is there a sufficient second? There appears to be.

The yeas and nays were ordered.

The PRESIDING OFFICER. The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed for a third reading and was read the third time.

Mr. GORTON. Mr. President, I want to express my ardent support for passage of the Iran Nonproliferation Act. It is very likely that this legislation will pass the Senate by a margin matching or nearing the unanimous 419 to 0 vote in the House of Representatives last September.

The importance of this legislation should not be lost amid the widespread acclamation with which it will be sent to the President. This bill is aimed at controlling the transfer or sale of technology and expertise to Iran, especially from Russia, that will assist in its development of weapons of mass destruction and missiles designed to deliver these weapons.

This is a very real, very well-documented and very serious security concern for the United States and Israel, our nation's most-trusted ally in the Middle East. The Central Intelligence Agency has reported Iran has the capability to launch a missile that will reach Israel, and it is well known that Iran is pursuing development of nuclear, chemical and biological weaponry.

The Iran Nonproliferation Act provides for biannual reports on who

● This "bullet" symbol identifies statements or insertions which are not spoken by a member of the Senate on the floor.

around the world is transferring prohibited technology or information to Iran, and allows the President to take action against persons or entities found to be engaged in such activity. This bill also includes new steps to ensure the Russian Space Agency, which is a partner with NASA in the International Space Station project, is complying with Russia's official Iran anti-proliferation policy.

Media reports on the Iran election, held only days ago, show an encouraging shift in the attitudes of the Iranian people, a trend that we should applaud and encourage. Unfortunately, the structure of the Iranian government and its police services may well frustrate the will of the Iranian people, and the quest of its armed forces for weapon and missile technology proceeds apace. I look forward to the day on which Iran will be a good and peaceful neighbor. That day may be closer, but it has not yet arrived.

This bill is a necessary step towards our goal of nonproliferation and certainly merits a high level of bipartisan support, as well as the signature of President Clinton.

Ms. MIKULSKI. Mr. President, I rise to support the Iran Nonproliferation Act.

We are faced with an historic opportunity to send a strong message to nations around the world—we will not sit by idle as goods, services or technology are transferred to Iran that contribute significantly to its ability to develop nuclear, chemical or biological weapons or ballistic or cruise missiles.

This legislation provides the Administration with useful tools to combat the spread of dangerous weapons technology and to discourage nuclear proliferation. It also enhances U.S. efforts to monitor Iranian proliferation.

This legislation demonstrates our commitment to prevent the proliferation of dangerous nuclear weapons to countries that threaten our national security as well as the security of allies—such as Israel and Europe. The Middle East is of vital strategic importance to the U.S.—and our interests and Israel's security are threatened by the continuing build-up of advanced conventional weapons by 'rogue regimes' in the region. For this reason, U.S. support for Israel must go beyond economic and military aid to Israel—it must meet the very real challenges that will face Israel and the United States in this new century, such as limiting the threats of weapons of mass destruction. It is well documented that technology provided to Iran increases its ability to develop its own intermediate range ballistic missile that is capable of reaching Israel as well as our European allies. By limiting Iran's access to such technology we can better protect these countries as well as our own troops in the Middle East and Europe.

The people of Iran demonstrated in their recent elections an overriding desire to move away from the extremism of the previous government toward reform and moderation in the future—but it is too early to tell what this change will mean in practice. I hope that it is a sign that Iran will end its missile program and its support for international terrorism. But despite this positive step, the Iran Nonproliferation Act is still vital to combat the spread of dangerous weapons technology and, in particular, to monitor nuclear weapons proliferation to Iran.

This legislation also sends a strong message to Russia that U.S. aid and scientific collaboration will be limited if Russia doesn't stop missile proliferation to Iran. U.S. funding will be substantially limited unless the President certifies that the Russian Space Agency is not transferring technology to Iran.

As the ranking member of the VA-HUD subcommittee that funds the space program, I have been a strong supporter of the International Space Station. I supported Russia's participation in the space program for three reasons:

One, their technical expertise;

Two, to build stronger links between the United States and Russia; and

Three, to ensure that Russian scientists and engineers had civilian work—so they would not sell their skills to rogue governments.

Russia has failed to live up to its promises on the space station. I have no question of Russia's technical competence. But I have strong concerns about its failure to meet its end of the bargain. Russia has not adequately funded its share of the space station, resulting in delays and a cloud of uncertainty that hovers over the entire program.

Even more troubling is Russia's role in the proliferation of weapons of mass destruction. Russia has exported technology, material and expertise to help Iran develop ballistic missiles. These missiles could carry chemical, nuclear or biological weapons—which could reach any target within about 800 miles of Iran.

Russia's former Prime Minister Chernomyrdin promised to end this assistance. We need to make sure the new Russian government fulfills this promise. I recognize that Acting Russian President Vladimir Putin has been receptive to restricting companies that sell missile technology and equipment to Iran. I hope his intentions are translated into action. Otherwise, our cooperation with Russia—both in space and elsewhere—may end.

We live in a dangerous world—where terrorists and rogue nations are developing the most repugnant weapons of mass destruction. Our action today will send a clear message to our allies

and to our adversaries. By coming together to support this bipartisan legislation, we will demonstrate our unified commitment to limit nuclear proliferation and to create a safer more stable world.

The PRESIDING OFFICER. Under the previous order, the Senate will now vote on passage of H.R. 1883.

The yeas and nays have been ordered. The clerk will call the roll.

The legislative clerk called the roll.

Mr. NICKLES. I announce that the Senator from Arizona (Mr. MCCAIN) is necessarily absent.

Mr. REID. I announce that the Senator from Montana (Mr. BAUCUS) is necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber who desire to vote?

The result was announced—yeas 98, nays 0, as follows:

[Rollcall Vote No. 12 Leg.]

#### YEAS—98

Abraham	Feingold	Lugar
Akaka	Feinstein	Mack
Allard	Fitzgerald	McConnell
Ashcroft	Frist	Mikulski
Bayh	Gorton	Moynihan
Bennett	Graham	Murkowski
Biden	Gramm	Murray
Bingaman	Grams	Nickles
Bond	Grassley	Reed
Boxer	Gregg	Reid
Breaux	Hagel	Robb
Brownback	Harkin	Roberts
Bryan	Hatch	Rockefeller
Bunning	Helms	Roth
Burns	Hollings	Santorum
Byrd	Hutchinson	Sarbanes
Campbell	Hutchison	Schumer
Chafee, L.	Inhofe	Sessions
Cleland	Inouye	Shelby
Cochran	Jeffords	Smith (NH)
Collins	Johnson	Smith (OR)
Conrad	Kennedy	Snowe
Coverdell	Kerrey	Specter
Craig	Kerry	Stevens
Crapo	Kohl	Thomas
Daschle	Kyl	Thompson
DeWine	Landrieu	Thurmond
Dodd	Lautenberg	Torricelli
Domenici	Leahy	Voinovich
Dorgan	Levin	Warner
Durbin	Lieberman	Wellstone
Edwards	Lincoln	Wyden
Enzi	Lott	

#### NOT VOTING—2

Baucus McConnell

The bill (H.R. 1883), as amended, was passed.

Mr. LOTT. Mr. President, I move to reconsider the vote, and I move to lay that motion on the table.

The motion to lay on the table was agreed to.

#### EXECUTIVE SESSION

#### UNANIMOUS CONSENT AGREEMENT

Mr. LOTT. Mr. President, I ask unanimous consent that the Senate proceed to executive session for the consideration of Executive Calendar No. 407, Kermit Bye to be a United States Circuit Judge, and further, that a vote occur on the nomination, immediately